

**Criminal Justice Coordinating Council**  
**Tuesday, August 24, 2021 – 2 p.m.**  
**Microsoft TEAMS Meeting**

Click here to join the meeting by computer audio/video - [Click here to join the meeting](#)

1. **Welcome / Introductions** (Chair)
  - A. CJCC Member Update (Chair)
  
2. **Approval of May 25, 2021 Meeting Minutes** (Chair)
  
3. **Committee Reports** (2:15p.m. – 3:00p.m.)
  - A. Pretrial Services Community Advisory Board (Chief Judge Bain)
  - B. Strategic Planning Committee (Rosalie Roy)
  - C. Behavioral Health Steering Committee (Dr. Robin Johnson)
  - D. Financial Resources Committee (Christine Burns)
  - E. Transition to Workforce Committee (Christine Richard)
  - F. Legislative Affairs Committee (Janet Huffor)
  
4. **General Reports** (3:00p.m. – 3:10p.m.)
  - A. 2019 - 2021 CJCC Action Plan Progress Tracking Sheet (Alexis Harper)
  - B. Quarterly Criminal Justice Metrics Report (Alexis Harper)
  
5. **Discussion Items**
  - A. CJCC 2022-2024 Action Plan Draft Review (Dr. Alexis Harper and CJCC Committee Chairpersons) – (3:10p.m. – 3:30p.m.)
  - B. Springs Recovery Connection; Addiction Recovery Solutions Presentation (Trudy Strewler-Hodges) – (3:30p.m. – 3:45p.m.)
  - C. Discuss Future Meeting Locations vs. Remaining Virtual (3:45p.m. – 3:50p.m.)
  - D. Other Discussion Items (3:50p.m. – 4:00p.m.)
  
6. **Next Meeting**

Tuesday, November 30, 2021 @ 2:00PM – Location TBD

**Criminal Justice Coordinating Council**

**Agenda Item Summary**

**Agenda Item Title:** CJCC Member Update  
**Agenda Date:** August 24, 2021  
**Agenda Item Number:** #1 - A  
**Presenter:** Commissioner Holly Williams, CJCC Chair  
**Information:** X                      **Endorsement:**

The following changes have been made to the Criminal Justice Coordinating Council (CJCC) membership since our May 2021 meeting:

1. Well wishes for El Paso County Department of Human Services Executive Director, Julie Krow, in her retirement after nearly 40 years of service to families and children. The CJCC welcomes the new DHS Executive Director, Stacie Kwitek-Russell.
2. El Paso County Administrator, Amy Folsom, is also congratulated on retirement after over 25 years of service to the citizens and staff of El Paso County. Welcome to the new County Administrator, Bret Waters.
3. Pete Carey, who after 39 years of public service as the Colorado Springs Police Chief and El Paso County Undersheriff, has come aboard as the new Executive Director of the new El Paso County Justice Services Department.

**Proposed Council Action**  
Information Only

## Criminal Justice Coordinating Council

### Meeting Minutes

Date: Tuesday, May 25, 2021

Location: Microsoft TEAMS Meeting

1. Chair Holly Williams welcomed Council members.
2. The following Council members or their representatives were in attendance:

Holly Williams	Board of County Commissioners
William Bain	4th Judicial District
Mark Allison	Division of Adult Parole
HayDen Kane	Colorado Springs Municipal Court
Janice Hellman	Community Corrections Board
PJ Higgins	Community Health Partnership
Mary Ellen Benson	Diversus Health
Diana May	El Paso County Attorney's Office
Longinos Gonzalez	El Paso County Board of Commissioners
Julie Krow	El Paso County Department of Human Services
Bill Elder	El Paso County Sheriff
Rosalie Roy	Public Defender's Office
Jack Briggs	Springs Rescue Mission
Jon Caudill	UCCS School of Public Affairs
3. Chris Garvin moved to approve the February 23, 2021 meeting minutes. Longinos Gonzalez seconded. The motion carried unanimously.
4. The following committee chairs or representatives provided updates on committee activities:

Pretrial Services – William Bain
Strategic Planning – Rosalie Roy
Behavioral Health – Dr. Robin Johnson
Financial Resources – Christine Burns
Transition to Workforce – Kurt Runge
Legislative Affairs – Janet Huffor
5. Members made multiple compliments and gave thanks for the efforts of all partners involved in the redevelopment of the Behavioral Health Steering Committee and its work groups, citing a lot of promise and progress for services and new initiatives within our community.
6. During the Financial Resources Committee report, Dr. Johnson asked about collaboration opportunities for grants, and discussed how some initiatives are going forward and can cross over with other work easily. Christine Burns noted the development of 2022-2024 Action Plan items for the committee to address collaborative grant opportunities. Trudy Hodges mentioned it may be helpful to determine components

of grant applications to build an application prior to when a grant opens, to better promote collaboration and preparation. Collaboration is needed between government agencies for justice related grants, such as the courts, due to the way the grants are written and who is eligible to apply, preventing some smaller nonprofits from applying. Chief Judge Bain offered to assist in connecting the courts to help increase participation for these types of collaborations and meeting these needs. Other future Action Plan items such as a “grant calendar” were mentioned as opportunities for tracking grants that are released annually and providing partners a calendar of grant openings and deadlines so partners are aware in advance rather than learning of a grant too late to develop an application.

7. Kurt Runge mentioned during the Transition to Workforce Committee report that they would like to continue to work with the Pikes Peak Workforce Center, and expand the information and resources available to justice involved individuals seeking employment, so they are aware of other community services that can assist in job training, applications, readiness, and success. Dr. Harper added that the committee would like to conduct a review of the cost of living and what a “living wage” looks like in the Pikes Peak Region, to promote more holistic service provision to support successful employment outcomes.
8. Janet Huffor gave an update on multiple bills of interest during the Legislative Affairs Committee report, which included a note that SB21-062 on Jail Population Management has died and a lighter version of the bill, SB21-273 has been introduced regarding pretrial reform. Christine Burns asked if this new bill has the support it needs to pass, and Janet Huffor confirmed that it has removed many of the parts of 062 that would have prevented votes and has great chance to be passed. There are concerns because it would be good to reduce the jail population, but it could prevent arrest for certain offenses and allows for multiple FTAs. Christine Burns expressed concerns about the increase in case management and PR Bond demands on pretrial services.

Other bills discussed included HB21-1211 regarding regulation of restrictive housing in jails, which has been sent to the Governor’s desk for signing and EPSO has requested be vetoed. Julie Krow asked about tracking of SB21-193, Protection Of Pregnant People In Perinatal Period, and Janet Huffor mentioned there are some challenges within the jail to meet nursing mother needs, but that accommodations are being made with concerns for safety and security, and that EPSO complies with what the bill outlines for pregnant women in jail. In discussion about SB21-271 which reclassifies misdemeanors, Janet Huffor mentioned that a bill would likely be introduced in the next legislative session to reclassify felonies as well. Jack Briggs offered that Springs Rescue Mission could provide some data on individuals who seek services at the Mission when they are not taken into custody due to changes in arrests, illustrating the importance of cross-agency communication on the impact of potential legislation.

9. Review of the metrics sheet drew some general comments about substance use disorder calls, to which Carey Boelter and Steve Johnson provided context for how calls for service from crisis response teams are recorded, in that SUD calls are not tracked specifically, but often information is available on referrals for SUD treatment. As Fountain PD’s BHCON unit becomes operational, it will be included in the report out with EPSO’s other BHCON teams.

10. The outcomes of the data integration survey were well received, with multiple comments about the importance of learning about data sharing agreements and understanding database management systems, dictionaries, and what types of platforms and MOUs partners are using. Interoperability is an important goal for many partners, so understanding the use of databases and management systems across partners is key in improving information sharing.
11. The meeting adjourned at 3:45PM.

## **PRETRIAL SERVICES COMMUNITY ADVISORY BOARD**

### **August 24, 2021 Report**

#### **Committee Members**

Chief Judge William Bain, 4th Judicial District (Chair)  
Dr. Jonathan Caudill, Citizen  
Judge Shannon Gerhart, 4th Judicial District  
Patrick Kelly, Citizen  
Katherine Livornese, Court Operations Specialist, 4th Judicial District  
Dawn Montoya, Pretrial Services Program, El Paso County  
Lt. Bud Perry, El Paso County Sheriff's Office  
Rosalie Roy, Managing Deputy State Public Defender, 4th Judicial District  
Andy Vaughn, 4th Judicial District Attorney's Office  
Jennifer Viehman, 4th Judicial District Attorney's Office  
Holly Williams, El Paso County Commissioner

#### **Committee Highlights**

1. The Board met virtually on August 4.
2. Pretrial Services Community Advisory Board discussed objectives and tasks proposed for the 2022-2024 CJCC Action Plan.
3. The jurisdiction continues to rely heavily on PR Bonds. Due to staffing, resources, process and technology difficulties, defendant interviews and risk assessments have not been completed since April 2021.
4. Chief Judge Bain provided an update on HB21-1280 requirement for advisements to occur within 48 hours of a person's arrest and arrival at the Criminal Justice Center; and that though the requirement goes into effect April 1, 2022, the District is considering Saturday advisements beginning January 1, 2022. Commissioner Holly Williams recognized the importance of pretrial services and would discuss the potential budget concerns from this mandate.
5. The Pretrial Substance Use Disorder program started July 1, 2021 through Recovery Unlimited. The free program will provide pretrial defendants with education and treatment that addresses individual substance use disorder through drop-in group meetings, journaling, brief intervention, and referral to community support services. An application for the State Fiscal Year 2023 was submitted to extend this program through June 2023 if granted.
6. The next committee meeting is scheduled for November 3, 2021.

## STRATEGIC PLANNING COMMITTEE

### August 24, 2021 Report

#### Committee Members

Rosalie Roy, Managing Deputy State Public Defender, 4th Judicial District (Chair)  
Terry Anderson, Springs Rescue Mission  
Russ Bogardus, Citizen  
Christine Burns, El Paso County Justice Services Division  
Bridget Collins, Deputy Court Executive, 4th Judicial District  
Teri Frank, El Paso County Sheriff's Office  
Chris Garvin, El Paso County Department of Human Services  
Lori Griffith, 4th Judicial District Probation Department  
Trudy Strewler-Hodges, Springs Recovery Connection  
Reginald Short, 4<sup>th</sup> Judicial District Attorney's Office  
Susan Wheelan, El Paso County Public Health  
Brandon Wilson, El Paso County Public Information Office

#### Committee Highlights

1. The Committee met virtually on July 22.

The Committee has reviewed the 2022-2024 Action Plan Draft and participated in feedback sessions. The full draft is available for review in this agenda under item 5A. Community and citizen feedback will be gained over the next few months, and a final copy developed for members to vote to approve will be presented at the Q4 meeting in November.

2. The Strategic Planning Committee asks that CJCC members and partners please consider if they have any pictures or memorable quotes available for publish in the new CJCC Action Plan, to help create a community document with partner representation. If your organization has any wonderful photos to contribute for the Action Plan cover and internal pages from any events in recent years, please email those to Dr. Harper at [alexisharper@elpasoco.com](mailto:alexisharper@elpasoco.com).
3. CJCC 2019-2021 Action Plan (current) Summary content has been discussed. Formatting and content suggestions are welcome, with the Committee agreeing on a format which reviews each committee's objectives and tasks in a bullet type format for brief reviews of each item to clearly outline how items were achieved. An executive summary will also be included to review how the Action Plan has helped meet overarching CJCC missions.
4. During discussions at the last Committee meeting, members expressed interest in continuing to hold CJCC meetings remotely, with gratitude for the ability to save time and effort commuting to meetings around busy schedules, and also to help address ongoing public health and safety concerns surrounding COVID-19. The Committee would like to ask for feedback from members on continuing to hold meetings remotely.
5. The next committee meeting will be held October 21, 2021.

## BEHAVIORAL HEALTH STEERING COMMITTEE

### August 24, 2021 Report

#### Committee Members

Dr. Robin Johnson, El Paso County Public Health (Chair)  
Michael Allen, 4<sup>th</sup> Judicial District Attorney  
William Bain, Chief Judge, 4<sup>th</sup> Judicial District  
Jack Briggs, Springs Rescue Mission  
Cari Davis, Colorado Springs Health Foundation  
Bill Elder, El Paso County Sheriff  
Lari Hanenberg, Commander, El Paso County Sheriff's Office  
Trudy Strewler-Hodges, Springs Recovery Connection  
Adam Roberts, Diversus Health (Mary Ellen Bensen/Jessica Kell alternates)  
(TBD) Colorado Community Health Alliance  
Deb Mahon, Gazette Charities, Anshutz Foundation  
Jayme McConnelloge, Chief, Colorado Springs Fire Department Regional EMS  
Mark Mayes, UC Health; Memorial North Hospital  
Doug Muir, Centura, Penrose Hospital  
Rob Nartker, Peak Vista Community Health Centers  
Steve Posey, City of Colorado Springs Community Outreach  
Amber Ptak, Colorado Health Partnership  
Joe Roybal, Chief, El Paso County Sheriff's Office  
(TBD) City of Colorado Springs  
(TBD) City of Fountain  
(TBD) Brett Waters, El Paso County Administrator  
Mark Wester, Comcor  
Susan Wheelan, El Paso County Public Health

#### **Crisis Stabilization Center Business Planning Subcommittee**

Jack Briggs, Springs Rescue Mission  
(TBD) Lari Hanenberg, Commander, EPC Sheriff's Office  
Mark Mayes, UCHealth/Memorial North Hospital  
Doug Muir, Centura/Penrose Hospital  
Rob Nartker, Peak Vista Community Health Centers  
Steve Posey, City of Colorado Springs Community Outreach  
Mark Wester, Comcor

#### **Behavioral Health Workgroups/Leads**

##### **Navigation Workgroup**

Robin Johnson, MD, El Paso County Public Health (Co-Chair)  
Stephen Johnson, CSFD, CARES (Co-Chair)  
*The navigation workgroup facilitated by the EPCPH planning office involves a large group of representatives of community providers and agencies including Springs Connection, Diversus, Peak Vista, Medicaid, CARES, EPCPH.*

##### **Diversion Workgroup**

Christine Burns, El Paso County Justice Services Division (Chair)  
Carey Boelter, El Paso County Sheriff's Office  
Teri Frank, Judicial Liaison, El Paso County Sheriff's Office

Daphne Burlingham, retired judge, 4<sup>th</sup> judicial district (To be confirmed)  
*Members of this group will be called upon for their expertise about current and potential diversion programming by the BHSC subcommittee. Outreach has been made to engage the DA's office for input that is critical to developing agreed upon eligibility criteria.*

#### **Data Workgroup**

Stephen Goodwin, El Paso County Public Health (Co-Chair)  
Alexis Harper, PhD, El Paso County Criminal Justice Planner (Co-Chair)  
Fadi Youkhana, El Paso County Public Health  
Guy Funkhouser, El Paso County CJC (To be confirmed)  
(TBD) Data lead, CHP/CPAR (Coalition for Prevention, Addiction Education and Recovery)

*Data workgroup leads and IT/data analytics experts from key organizations will be engaged to support the BHSC subcommittee efforts and facilitating data sharing and interoperability requirements related to re-entry, navigation, and other workgroups.*

#### **Reentry Workgroup**

Laura Ridenour, Detention Behavioral Health, El Paso County Sheriff's Office (Co-Chair)  
Steve Johnson, CARES (Interim Co-Chair)

*The workgroup includes representatives from Diversus, and other community providers and agencies.*

#### **Treatment Workgroup**

Laura Ridenour, Detention Behavioral Health, El Paso County Sheriff's Office (Co-Chair)  
PJ Higgins, CPAR (Co-Chair)

*Workgroup participants will be solicited from among the Steering Committee and community stakeholders as development of a crisis stabilization hub is discussed and other priorities for expanding treatment are further discussed and targeted.*

#### **Prevention Workgroup**

Meghan Haynes, Public Health Planner, El Paso County Public Health (Chair)  
*The existing Healthy Communities Collaborative remains the core workgroup, consisting of numerous community organizations and agencies.*

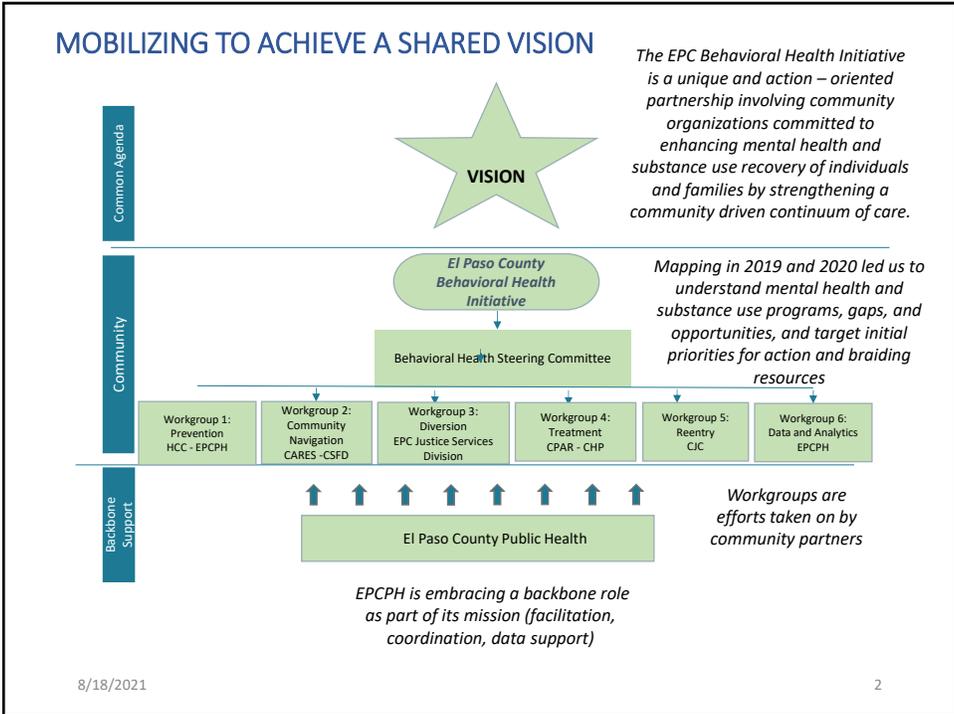
### **Committee Highlights**

1. The Behavioral Health Steering Committee met August 16.
2. The Committee's report out will be presented in the attached PowerPoint slides.
3. The next committee meeting will be September 21.

  
**Behavioral Health Initiative  
Steering Committee**  
 August Report to CJCC  
 A COMMUNITY ALLIANCE  
 Promoting Systems Change to Advance  
 Resilience and Recovery

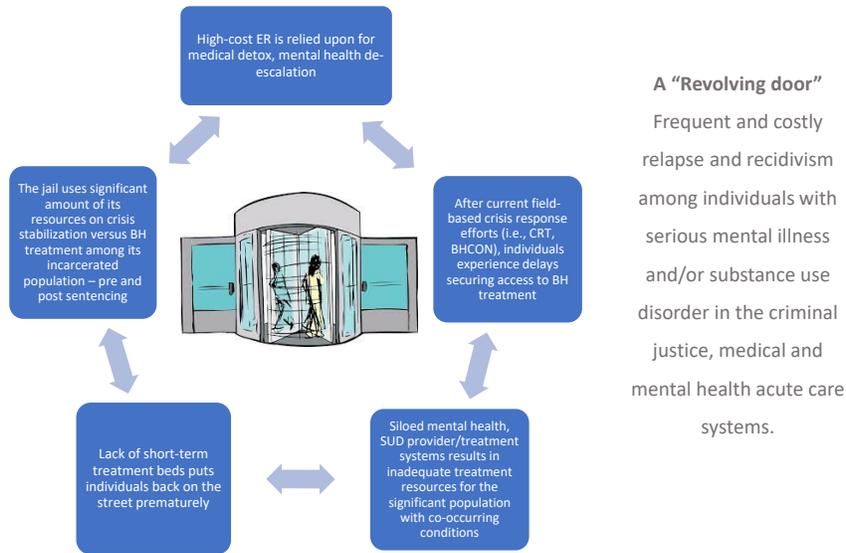
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**■ FOCUS IS ON SOLUTIONS TO AN URGENT AND COSTLY PROBLEM**



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**■ ADDED URGENCY: IMPLICATIONS OF NEW 2021 LEGISLATION**

**HB 1211 Concerning Regulations for Restrictive Housing in Jails**

- + Signed into law 6/24/21, Section 2 (data collection) effective Jan 2022, Section 1 effective July 2022.
- + Impacts largest jails with 400+ beds, including EPC CJC
- + Restricts use of confinement during BH crisis
- + Adds significant requirements for psychiatric assessment, monitoring and documentation
- + Permits use of Jail Based Behavioral Health Program funds to be used to meet requirements
- + Creates significant challenges for the CJC to redesign processes, housing, staffing, etc. in order to meet legislative requirements
- + *Poses challenges for where and how individuals can and should be stabilized outside of the CJC.*

**HB1211 challenges the EPC/Region stakeholders with a timely opportunity to address a persistent gap in the current behavioral health treatment continuum.**

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**■ UNDER CONSIDERATION: A DEDICATED RESOURCE TO SERVE AS A “HUB” FOR BH/SUD STABILIZATION AND INTEGRATED RECOVERY SUPPORTS**



5

**■ ASSUMPTIONS**

**A positive return on investment can be realized by the community from implementation of a dedicated crisis stabilization center, that in conjunction with other community initiatives, supports timely treatment and supports, fosters recovery, and decreases justice system involvement.**

The center can provide detox, SUD/MH stabilization and potentially other treatments and supports not otherwise accessible or available in the community.

The hub will enable coordination and information flow among diverse community resources.

CARES navigation information sharing infrastructure, programs, and staff can be expanded and linked to the center.

Additional diversion programming for pre- and/or post-arrest populations can be coordinated through the hub, decreasing court and jail costs.

The center can include forensic provisions such as a receiving area, a secure area for stabilization treatment, and cost-effective staffing by law enforcement personnel.

A financing strategy will leverage current and future grants, existing budgets, and contributions from partners, including state, city, and county.

**The ROI is measurable:**

- + Reduction in the number and acuity of people who have SMI/SUD booked into jail
- + Reduction in average length of stay in jail
- + Increase in the percentage of people who have SMI/SUD who are connected to treatment
- + Reduction in recidivism rates of the target population
- + Decreased system costs related to BH/SUD (jail, acute care, community)
- + Increased rates of sustained recovery

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## ■ STEPS UNDERWAY

- + Additional members added to Steering Committee, monthly meetings moved to Tuesday to accommodate judicial participation
- + Subcommittee of the BHSC created
  - + Charge is to develop a preliminary business plan outline with initial identification of population to be served, needs, resources required
  - + Identify next steps and resources required to develop a full business plan e.g., local expertise or consultation for business proposal
- + The Data and Analytics workgroup will be engaged to assist to define potential populations to be served
- + Other workgroups have been engaged in this discussion, and continue to pursue corollary initiatives
  - + Re-entry and Navigation Committees: plans for inmate release
  - + Prevention: strategic planning
  - + Treatment: plans for BH/SUD in the CJC

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## FINANCIAL RESOURCES COMMITTEE

### August 24, 2021 Report

#### Committee Members

Christine Burns, El Paso County Community Services Department (Chair)  
Russ Bogardus, Citizen  
Jane Fromme, El Paso County Sheriff's Office  
Trudy Strewler-Hodges, Springs Recovery Connection  
Keith Schumacher, Springs Rescue Mission  
Carla Smith, Colorado Springs Finance  
Scott Sosebee, Court Executive, 4th Judicial District

#### Committee Highlights

1. The committee met virtually on July 13, 2021.
2. Financial Resources Committee objectives and tasks proposed for the 2022-2024 CJCC Action Plan were reviewed.
3. The 2021 Grant Tracking Spreadsheet has been updated and is available on the CJCC Microsoft Team. Please update the spreadsheet as your agency applies for and is awarded grants. New members can be added to the CJCC Microsoft Team for access by emailing Dr. Alexis Harper with the request at [alexisharper@elpasoco.com](mailto:alexisharper@elpasoco.com).

The 2021 Grant Tracking Spreadsheet as currently updated is attached.

4. Trudy Hodges shared that Springs Recovery Connection was awarded a \$600,000 SAMHSA grant to provide peer coaching to justice involved individuals. Schumacher stated that the Springs Rescue Mission also has a SAMHSA grant to provide treatment and recovery support services.
5. The next committee meeting will be September 14.



## TRANSITION TO WORKFORCE COMMITTEE

### August 24, 2021 Report

#### Committee Members

Christine Richard, Colorado Department of Corrections, Division of Adult Parole (Co-Chair)  
Maurice Motley, Center for Employment Opportunities (CEO) - Colorado Springs (Co-Chair)  
Charity Bellerdine, MCHIP In-Reach  
Matthew Blanski, Colorado Department of Corrections, Division of Adult Parole  
Becky Boerjan, El Paso County Sheriff's Office  
Julia Brownfield, Springs Recovery Connection  
Kristine Carroll, Center for Employment Opportunities (CEO) – Colorado Springs  
Aaron Clark, Justice Reskill  
Damon DeFabio, Colorado Home Building Academy  
Karina Farrey, Pikes Peak Workforce Center  
Armi Hall, Springs Rescue Mission Volunteer  
Cliff Hunter, Project Diakonia  
Lee Jones, Springs Rescue Mission  
Denise Krug, Discover Goodwill  
Juaquin Mobley, Community Works  
Eric Rhone, Colorado Springs Municipal Probation  
Ivette Ruiz, Colorado Department of Youth Services  
Kurt Runge, 4th Judicial District Probation Department  
Tandi Zerfoss, Mt. Carmel Veterans Service Center

#### Committee Highlights

1. The Committee met on June 28 and July 26.
2. A review of how the Pikes Peak Workforce Center serves justice involved citizens was discussed during committee meetings. A PPWFC Grant Coordinator was able to provide a presentation on the Pathway Home Grant, which helps provide workforce services specifically to incarcerated individuals prior to release from a correctional facility, and continuing services after release for transition into reentry programs in the community. PPWFC also helps to upskill and assist in job placement services, which is really beneficial for justice-involved populations. <https://ppwfc.org/upskill-pikes-peak-job-seekers/#CustomSkills>. The PPWFC has served more than 1,400 ex-offenders over the past year.
3. In an effort to help identify and refer justice involved citizens for where they can receive different services locally, the Committee contributed to identifying what services exist for justice involved and recommending these be listed in the Helping Hands Community Resource Guide; <https://research.ppld.org/HelpingHands> Many services turn people away if they have a felony conviction, so it is important to identify services which will specifically serve these populations so stakeholders working with offender and ex-offender populations can make appropriate referrals. An old guide being used by probation and parole officers was updated to determine which services are still in

business and [remerg.com](http://remerg.com), a website dedicated to finding resources for justice involved during the challenging community reentry period, was identified as a valuable tool.

4. The Committee meets to the 4<sup>th</sup> Monday of each month.

## **LEGISLATIVE AFFAIRS COMMITTEE**

### **August 24, 2021 Report**

#### **Committee Members**

Janet Huffor, El Paso County Sheriff's Office (Chair)

Jack Briggs, Springs Rescue Mission

Dr. Alexis Harper, El Paso County Community Services Department

Carly Hoff, City of Colorado Springs

Dr. George Reed, University of Colorado Colorado Springs; School of Public Affairs

Brandon Wilson, El Paso County Public Information Office

#### **Committee Highlights**

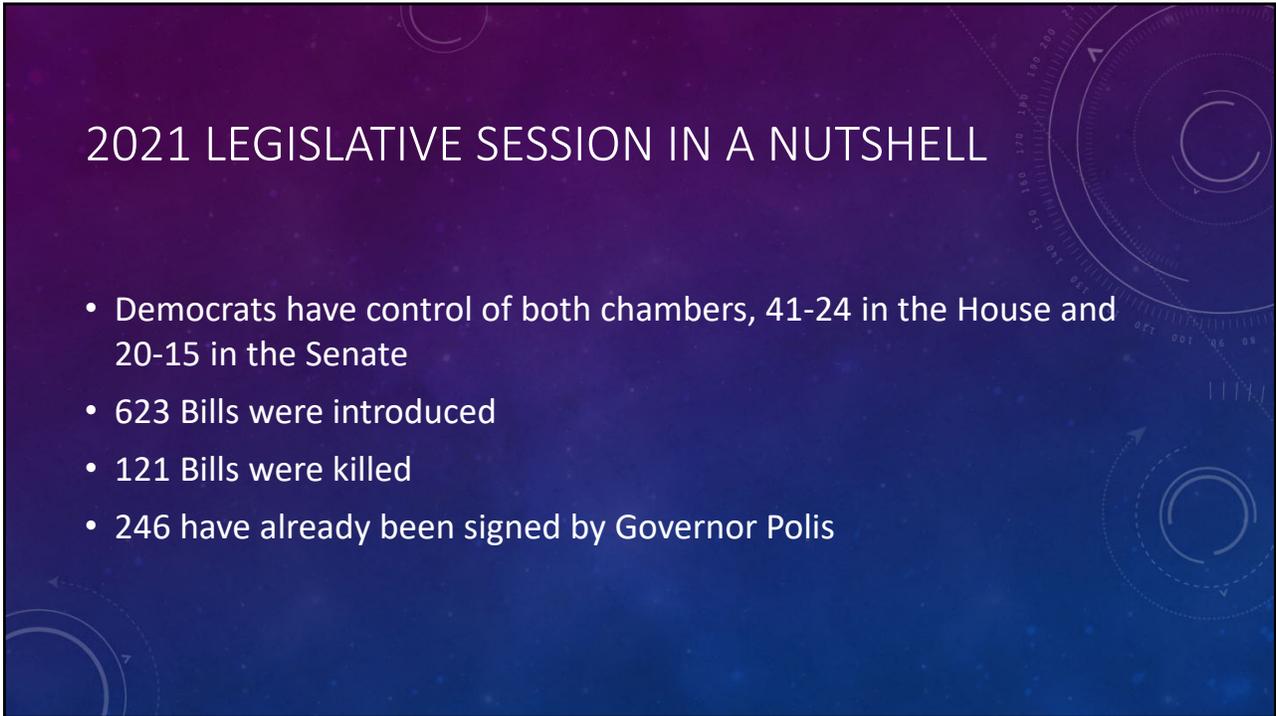
1. The Committee met virtually on July 14.
2. During the 2021 Legislative Session, the Committee tracked a total of 32 bills, all but three of which have passed. The El Paso County 2021 End of Session Final Report (criminal justice related legislation reviewed on pg. 6 of the document) and final bill tracking sheet from July 12th are available in the CJCC Microsoft Teams file share within the Legislative Affairs folder.
3. A powerpoint presentation reviewing major legislative changes and bills which have become law during this year's session is attached to this report. The power point reviews numerous law enforcement, pretrial detention, and behavioral health related laws.
4. The next committee meeting is TBD. The Committee will meet on an as needed basis to discuss outcomes and impacts from the 2021 legislative session and to prepare for the 2022 session.



# 2021 LEGISLATIVE UPDATE

JANET HUFFOR

1



## 2021 LEGISLATIVE SESSION IN A NUTSHELL

- Democrats have control of both chambers, 41-24 in the House and 20-15 in the Senate
- 623 Bills were introduced
- 121 Bills were killed
- 246 have already been signed by Governor Polis

2

## EXPANDING PEACE OFFICERS MENTAL HEALTH PROGRAM HB21-1030

- **Grant program for law enforcement agencies and others**
  - Co-responder community responses
  - Community based alternative responses
  - Counseling services for peace officers and their immediate family members, including reimbursing peace officers who have paid the costs of their own counseling services
  - Assistance for law enforcement agencies development and implementation of policies to support peace officers who are involved in shooting or a fatal use of force
  - Training and education programs that teach peace officers and their immediate family members the symptoms of job related mental trauma and how to prevent it
  - Peer support programs for peace officers
  - Removed the repeal date

3

## PRE-TRIAL DETENTION REFORM HB21-1280

- Beginning April 1, 2022, courts are required to hold an initial bond hearing within 48 hours.
- The bill makes the following changes to the monetary bond process:
  - Allows bonds to be paid by cash, money order, or cashier's check;
  - Requires the defendant and, where applicable, the surety, to receive a copy of the bond paperwork
  - A notice of rights related to bonding, and information regarding the defendant's next court date
  - Requires the person processing the bond to certify that the payer received a copy of this paperwork and to place a copy in the defendants file.
  - requires each jail to establish a way to pay bond online by January 1, 2022; and
  - requires a defendant who has posted bond to be released no later than six hours, or provide notice and place
  - documentation in a defendant's file about the reason for the delay.

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## PRETRIAL DETENTION CONTINUED

### New Requirements:

- Each sheriff shall post a notice of rights related to bonding on the sheriff's website, including information about how to file a complaint for violations. The Sheriff shall include the notice in the inmate handbook and must provide the notice free of charge to anyone requesting a copy.
- A Sheriff must release a defendant within (6) hours after a personal recognizance bond is set and the defendant has returned to jail or within (6) hours after a cash bond has been set and the defendant or surety notified the jail that the bond is prepared to be posted.

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## MISDEMEANOR REFORM SB21-271

- The bill implements misdemeanor and petty offense sentencing reforms recommended by the Sentencing Reform Task Force of the Colorado Commission on Criminal and Juvenile Justice.
- Under current law, there are three classifications for misdemeanors and two classifications for petty offenses. Effective March 1, 2022, the bill reduces the number of misdemeanor classifications to two classifications, reduces the number of petty offenses to one classification, and creates a new civil infraction classification, which are punishable as follows:
  - a class 1 misdemeanor is punishable up to 364 days in jail, a fine of up to \$1,000, or both;
  - a class 2 misdemeanor is punishable by up to 120 days in jail, a fine of up to \$750, or both;
  - a petty offense is punishable by up to 10 days in jail, a fine of up to \$300, or both; and
  - a civil infraction is punishable by a fine of up to \$100.
- The bill also updates the alternate sentencing options for misdemeanors and petty offenses, and creates standard time credits for jail sentences. Finally, the bill also reclassifies the offense level for several felony offenses.

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## REGULATION OF RESTRICTIVE HOUSING IN JAILS HB21-1211

- Beginning July 1, 2022, the bill prohibits a local jail with a bed capacity of over 400 beds from involuntarily placing an individual in restrictive housing if the individual meets any one of the following conditions:
  - The individual is diagnosed with a serious mental *illness* or is exhibiting self-harm, grossly abnormal and irrational behaviors or breaks with reality or perceptions of reality indicating the presence of a serious mental *illness* ;
  - The individual has self-reported a serious mental *illness* or is exhibiting self-harm, unless a licensed mental health professional or psychiatrist evaluates the individual and finds serious mental illness is not present ;
  - The individual has a significant auditory or visual impairment that cannot otherwise be accommodated;
  - The individual is pregnant or in the postpartum period;
  - The individual is significantly neurocognitively impaired by a condition such as dementia or a traumatic brain injury;
  - The individual is under 18 years of age; or
  - The individual has an intellectual or developmental disability.

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## HB21-1211 CONTINUED

- *The prohibition does not apply if:*
  - *Any indication of psychological distress is present and the jail transferred the individual to a health-care facility to receive treatment and the individual is refused treatment or is determined not to meet the criteria for admission by the health-care facility; and*
  - *The individual poses an imminent danger to themselves or others; and*
  - *No other less restrictive option is available and the individual is not responding to ongoing de-escalation techniques.*

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## HB21-1211 CONTINUED

- *When an individual is placed in restrictive housing under the above circumstances, the local jail shall:*
  - *Document the facts and circumstances that led to placing the individual into restrictive housing;*
  - *Notify its medical or mental health professionals in writing within one hour of placing an individual in restrictive housing;*
  - *Notify the individual's appointed or retained legal representative, designated emergency contact, or legal guardian within 12 hours of the individual's involuntary placement and removal in restrictive housing;*
  - *At least every 15 minutes, check on an individual involuntarily placed in restrictive housing;*
  - *Every 24 hours, assess the individual involuntarily placed in restrictive housing;*
  - *Provide the individual a clear explanation of the reason the individual has been placed in restrictive housing, the monitoring procedures that the local jail will employ to check the individual, the date and the time, when the individual's next court date is, and the behavioral criteria the individual must demonstrate to be released from restrictive housing;*

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## HB21-1211 CONTINUED

- *Not hold the individual in restrictive housing for more than 15 days in a 30-day time period without a written court order; and*
- *Supply the individual with basic hygiene necessities; exchanges of clothing, bedding, and linen; access to writing letters or receiving letters; opportunities for visitation; access to legal materials; access to reading materials; a minimum of one hour of outdoor exercise 5 days a week outside of the cell; telephone privileges; and access to programs and services.*
- *The bill requires medical or mental health professional to assess any individual placed in restrictive housing within 24 hours of placement.*
- *The bill require a local jail to use an adequate screening tool to complete a health screening of each inmate when the inmate arrives at the jail.*
- *Beginning January 1, 2022, the bill requires each local jail to keep and maintain a record of certain data regarding each individual with a mental illness or substance use disorder.*

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## MEASURES TO ADDRESS LAW ENFORCEMENT ACCOUNTABILITY HB21-1250

- **Definitions.** The bill defines what "contact" does and does not mean, and also defines "exonerated" in the context of criminal, civil, and administrative proceedings, and internal investigations.
- **Body-worn cameras.** The bill clarifies when body-worn cameras or dash cameras must be turned on and may be turned off and provisions related to the release of the footage.
- **Contact reporting.** The bill moves up the deadline for local law enforcement and the Colorado State Patrol (CSP) to report on "contacts" by one year to January 1, 2022. The bill also clarifies and adds information that must be reported to the Department of Public Safety.
- **POST-certified peace officer suspensions.** SB 20-217 required the Peace Officer Standards and Training (POST) Board to permanently decertify a peace officer if the officer failed to intervene, as defined in the bill, and where serious bodily injury or death occurred. The bill changes the penalty to a suspension of the officer's certification for one year, and clarifies the process.

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## MEASURES TO ADDRESS LAW ENFORCEMENT ACCOUNTABILITY HB21-1250

- **Whistleblower protections.** The bill prohibits peace officer employers from retaliating against a peace officer for disclosure of information that shows a danger to public health or safety, or a violation of law or policy committed by another peace officer. Agencies employing peace officers must provide a training, a workplace posting, or both on this requirement by January 1, 2022. Violators of this policy must be disciplined by their employer.
- **Civil action against Colorado State Patrol officers.** Senate Bill 20-217 allowed for a civil action to be taken against a local law enforcement officer for deprivation of an individual's rights. This bill expands the provision to allow this civil action to be taken against Colorado State Patrol officers in the Department of Public Safety. Statutory immunities and limitations on liabilities, damages, or attorney fees do not apply to these claims.
- **Investigations into use of force.** The bill restricts local law enforcement and the CSP from presuming an officer's innocence in a use of force case and requires an investigation into these cases. If a person believes that a law enforcement agency has violated the investigation requirement, they must submit a complaint to the POST Board, which must refer the complaint to an administrative law judge to determine whether a violation occurred. Where a violation is found, the POST Board must discontinue providing POST Cash Fund money to the employer for one year from the date of the finding.

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## MEASURES TO ADDRESS LAW ENFORCEMENT ACCOUNTABILITY HB21-1250

- **Multi-agency review of use of force.** The bill applies multi-agency review protocols for peace officer-involved shooting investigations to any incident where a peace officer causes a death.
- **Use of de-escalation techniques.** Beginning January 1, 2022, the bill requires a peace officer to use de-escalation techniques, as defined in the bill, prior to the use of physical force and requires the use of physical force to be limited to the duration necessary to accomplish the officer's legitimate law enforcement objective and to diminish situations involving imminent threats of serious physical injury or death to the officer or another person, as defined in the bill. The bill also defines "imminent threat" and "totality of the circumstances."
- **Attorney General subpoena power.** The bill permits the Attorney General to issue subpoenas to conduct an investigation into patterns or practices of conduct by a government authority or its agent that deprives individuals of their rights.

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## MEASURES TO ADDRESS LAW ENFORCEMENT ACCOUNTABILITY HB21-1250

- **New employee vetting for prior misconduct.** The bill requires that prior to hiring a new employee, appointing a new employee, or transferring an existing employee to a position requiring POST certification, a law enforcement agency shall determine if the person has a record contained in the POST misconduct database. If the person is listed in the database and the law enforcement agency proceeds to employ the person in a position requiring POST certification, the agency shall notify the POST Board of the hire, appointment, or transfer.
- **Duty to report excessive force.** The bill clarifies that local law enforcement and CSP officers have the duty to report the use of excessive force.
- **POST database.** The bill clarifies and adds information required to be included in the POST Board database related to peace officer misconduct. Any person or law enforcement agency that provides inaccurate data is subject to a fine set in rule by the POST Board. By January 1, 2022, the POST Board is required to adopt procedures to allow a peace officer to seek review of their status based on new evidences or circumstances not previously provided to show the peace officer's record may be removed from the database.

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## MEASURES TO ADDRESS LAW ENFORCEMENT ACCOUNTABILITY HB21-1250

- **Contacts – profiling.** The bill defines "legal basis" as it pertains to making a contact.
- **Body-worn Camera Fund.** The bill requires the General Assembly to appropriate \$2.0 million in FY 2021-22 from the General Fund to the Body-worn Camera Fund to make grants to local law enforcement agencies.
- **Radio encryption.** The bill requires municipal police departments and county sheriff's offices that encrypts all of its radio communications to create a policy, with input from members of the media based in Colorado, that includes a process for developing an agreement governing access to radio communications through commercially available radio receivers or scanners to the media. Such policy may include, but not limited to, verification of media credentials, reasonable restrictions on the use of the commercially available radio receivers or scanners, and financial or other costs related to the sale, lease or loan of the commercially available radio receivers or scanners.
- **Records of official actions.** The bill expands public access internal investigation records upon completion of the investigation.
- **No-Knock and Forced Entry Study Group.** On or before September 1, 2021, the Attorney General shall convene a study group to study procedures related to the use of No-Knock entry warrants and forced entry.

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## APPROPRIATE USE OF CHEMICAL RESTRAINTS ON A PERSON HB21-1251

- *When a peace officer is present at the scene of an emergency, an emergency medical service provider (EMS provider) authorized to administer ketamine in a prehospital setting shall only administer ketamine if the EMS provider has:*
- *Weighed the individual to ensure accurate dosage or estimated the individual's weight with the agreement of 2 personnel trained in weight assessment if the EMS provider is unable to weigh the individual;*
- *Training in the administration of ketamine;*
- *Training in advanced airway support;*
- *Equipment available to manage respiratory depression; and*
- *Equipment available to immediately monitor the vital signs of the individual receiving ketamine and the ability to respond to any adverse reactions.*
- *An EMS provider who administers ketamine shall provide urgent transport to the individual receiving ketamine and record any complications arising out of such administration.*

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## APPROPRIATE USE OF CHEMICAL RESTRAINTS ON A PERSON HB21-1251

- Absent a justifiable *medical* emergency, an EMS provider shall not administer *ketamine* in a *prehospital* setting to subdue, sedate, or chemically incapacitate an individual for alleged or suspected criminal, delinquent, or suspicious conduct. *Any noncompliance by an EMS provider is considered misconduct.*
- The bill prohibits a peace officer from using, directing, or *unduly* influencing the use of *ketamine* upon another person *and from compelling, directing, or unduly influencing an EMS provider to administer ketamine.* A peace officer who is also certified as an EMS provider may administer *ketamine* when the decision is based on the EMS provider's training and expertise.
- An EMS provider shall confidentially report a peace officer's violation to the P.O.S.T. board within 10 days of the occurrence, and a peace officer shall not retaliate in any way against an EMS provider for reporting the incident. *Upon receipt of the report, the P.O.S.T. board shall submit the report to the peace officer's employing agency who shall conduct an internal investigation of the alleged violation and transmit the findings to the P.O.S.T. board. If the findings are substantiated, the peace officer's certification is subject to revocation.*

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## APPROPRIATE USE OF CHEMICAL RESTRAINTS ON A PERSON HB21-1251

- A peace officer shall not *unduly* influence an EMS provider's medical decision or diagnosis, and an EMS provider shall not base its medical decision exclusively on information provided by a peace officer; *except that a peace officer may provide critical medical information or any other pertinent information about the individual or the scene of the emergency that may assist the EMS provider's assessment of the need to administer ketamine .*
- When a peace officer directs a person to assist the peace officer, the person is prohibited from administering *ketamine* .
- The bill requires a peace officer who witnesses another peace officer use *ketamine* in pursuance of the peace officer's duties to report such use to the P.O.S.T. board. The report must be in writing and made within 10 days of the occurrence of the use of a *ketamine* . Any peace officer who fails to report use of *ketamine* commits a class 1 misdemeanor. *Upon receipt of the report, the P.O.S.T. board shall submit the report to the peace officer's employing agency who shall conduct an internal investigation of the alleged violation and transmit the findings to the P.O.S.T. board. If the findings are substantiated, the peace officer's certification is subject to revocation.*

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## APPROPRIATE USE OF CHEMICAL RESTRAINTS ON A PERSON HB21-1251

- The bill requires a peace officer to intervene, without regard for chain of command, to prevent or stop another peace officer from using a chemical restraint *ketamine* in pursuance of the other peace officer's duties. A peace officer who intervenes shall report the intervention to the peace officer's immediate supervisor. A member of a law enforcement agency shall not discipline or retaliate in any way against a peace officer for intervening. Any peace officer who fails to intervene commits a class 1 misdemeanor, and the officer's certification is subject to revocation.

## **Criminal Justice Coordinating Council**

### **Agenda Item Summary**

**Agenda Item:** 2019 - 2021 CJCC Action Plan Progress Tracking Sheet

**Agenda Date:** August 24, 2021

**Agenda Item Number:** #4 – A

**Presenter:** Alexis Harper, Ph.D., Criminal Justice Planner, CSD

**Information: X                      Approval:**

The CJCC Strategic Planning Committee has coordinated the development of the attached 2019 - 2021 CJCC Action Plan Progress Tracking Sheet.

The Action Plan Progress Tracking Sheet displays the efforts of the CJCC since January 1, 2019 as we strive to enhance the criminal justice system in the Pikes Peak region. The tracking sheet displays the overall “Actions”, and specific tasks for each committee, along with the tasks or project managers, priority and status of the tasks, and any notes related to accomplishment of the tasks.

Dr. Harper will highlight high priority items and those that have seen progress since the last meeting.

### **Proposed Council Action**

Information only

**Criminal Justice Coordinating Council  
2019-2021 Action Plan**

<b>Pretrial Services Community Advisory Board Actions</b>	<b>Tasks</b>	<b>Project Manager</b>	<b>Priority</b>	<b>Status</b>	<b>Notes</b>
Reduce the Jail Population Through Pretrial Services	Evaluate the jail population to inform PR Bond recommendations	A. Harper	2019-2020	Completed Q3 2020	Risk Assessment Analysis and local CPAT validation helped increase pretrial interview efficiency
	Explore using a pretrial work release program			Closed	Effort was tied to County Work Release Program that was dissolved
	Explore implementing an administrative release authority	C. Burns	2020	Completed Q3/Q4 2020	Review of feasibility and level of need - Q3 2020; Pursuing jail diversion options with local law enforcement
Align Pretrial Services Operations with State Standards	Completed the CAPS self-review and submit for an onsite review by CAPS	D. Montoya	2019	Completed Q3/Q4 2019	Self-review completed/submitted to CAPS; Report of Findings received in Dec. 2019
Consider National Standards for Pretrial Services	Utilize NIC recommended performance measures and critical data needs in Pretrial Services programs	C. Burns & A. Harper	2020/2021	Completed Q2 2021	Developed a "Stats Sheet" for reporting recommended outcomes from 2020
Improve Pretrial Supervision and Case Management	Align with evidence-based practices	C. Burns	2020	Ongoing	Hired more staff to meet supervision demands - Aug. 2020; Treatment opportunities align with sobriety monitoring - July 2021
	Validate Pretrial Services recommendation matrix with compliance with supervised conditions	A. Harper	2021	Postponed to 2022-2024 Action Plan	Pretrial Services quality assurance related research will be applied when in-person services resume following COVID-19
	Track the length of time a defendant is on pretrial supervision	A. Harper & D. Montoya	2021	In Progress	Pretrial database to provide tracking mechanisms
	Develop a means to survey pretrial defendants and stakeholders for value of pretrial supervision	C. Burns & A. Harper	2021	Completed Q2-Q3 2021	Survey developed for stakeholder/defendant input on Pretrial Services - Q1/Q2 2021; Kiosk for defendant survey available at office drop-ins
<b>Strategic Planning Committee Actions</b>	<b>Tasks</b>	<b>Project Manager</b>	<b>Priority</b>	<b>Status</b>	<b>Notes</b>
Monitor CJCC Action Plan Progress	Assist committees with task completion, provide feedback, track status.	A. Harper	2019	Ongoing	Report at each quarterly meeting the committee's progress
Explore Innovative CJ Strategies	Research evidence-based practices used in other jurisdictions	A. Harper	2019	Ongoing since Q2 2019	Release monthly/quarterly newsletter reviewing innovative strategies
	Participate in NNCJCC/attend national conference	A. Harper	2019	Completed Q3 2019	Dr. Harper attended/presented at ACJS and ASC National Conferences in 2019; Virtual presentation at ACJS 2021
	Research innovative practices to divert people from CJ	L. Griffith	2020	Ongoing	Self-Surrender Project receives NACO Innovation Award 2020; Behavioral Health diversion efforts are ongoing
Establish an Internship Program	Develop the duties and responsibilities for an intern	A. Harper	2019	Completed Q1 2019	Interns assist in research literature reviews, project design/development, creating newsletters, tracking legislation, general copy editing/document formatting
	Inform local colleges/universities of the internship opportunities for students	A. Harper	2019	Completed Q1 2019	UCCS shares EPC internship opportunities w/ students; Participated in internship information panels
	Complete the recruitment process for interns	A. Harper	2019	Completed Q1 2019	As of Q3 2021 - Seven undergraduates and one graduate student in UCCS Criminal Justice programs have completed internships with EPC Justice Services
Explore Data Sharing Opportunities	Determine the feasibility of developing an integrated data system	A. Harper & T. Wolken	2019-2021	Completed Q2 2021	CJ/BH Study provided sharing opportunity; Data sharing MOU w/ Judicial approved Q4 2020 and data received Q1 2021; Data Integration Survey completed Q2 2021
	Collaborate with the Financial Resources Committee to find funding for an integrated data system	A. Harper	2021	Completed Q3 2021	Financial Resources Comm. created list of funding ops for database dev./mgt.
Family Justice Center Development	Complete a feasibility study for developing a FJC	B. Wilson	2019	Completed Q4 2019	Contract with TESSA and Elevated Insights completed Nov 2019

Behavioral Health Committee Actions	Tasks	Project Manager	Priority	Status	Notes
Hold a Behavioral Health/Criminal Justice Summit	Host a summit to bring together CJ and behavioral health agencies and stakeholders	A. Harper, D. Greenberg	2019	Completed Q1 2019	Summit hosted March 20, 2019 at the Citizens Service Center
	Extend invitations across the Pikes Peak Region	A. Harper	2019	Completed Q1 2019	Invitations sent Feb 6, 2019
Expand Behavioral Health Services	Identify existing services and gaps in services and a plan for addressing these gaps	A. Harper	2020	Completed Q4 2020	CJ/BH Gaps & Needs Analysis complete; BH Committee restructured to BH Steering Committee/workgroups in 2021
	Develop a guide of supportive services and information on how to enroll and utilize these services	Committee Effort	2019	Completed Q2 2020	<a href="#">Helping Hands community resource guide - Online Aug 2020 (updated quarterly)</a>
	Create an understanding of Medicaid benefits for incarcerated individuals	A. Kedley	2020/2021	Completed Q4 2020	Flowchart of reentry process for connecting to services - New CJC & RAE discharge, services/referral, Medicaid enrollment efforts
	Seek a Colorado Springs Health Foundation grant for a resources study	A. Harper	2019	Completed Q4 2019	Grant awarded for \$60,000 in Nov 2019 to support CJ/BH Gaps and Needs Analysis
Utilize Jail Diversion Opportunities	Serve as the steering committee for BHCON	C. Boelter	2019	Completed Q2 2018-Q4 2020	BHCON expanded to a second unit - Spring 2020; New steering committee started in Q1 2021 - Behavioral Health Control Committee, chaired by CSFD
	Develop a behavioral health services resource guide for law enforcement	Committee Effort	2019	Completed Q2 2019	BHCON developed/distributed a pocket guide - Updated May 2020
	Actively participate in the Stepping Up Initiative, Complete the county self-assessment	Committee Effort	2020	Completed Q2 2020	Completed self-assessment June 2020
Financial Resources Committee Actions	Tasks	Project Manager	Priority	Status	Notes
Research and Support CJCC Actions	Develop a list of potential funders and grants to promote CJCC objective achievement	Committee Effort	2019	Ongoing since Q1 2019	Spreadsheet tracking
	Work with CJCC Committees to establish timelines for research, application, and award of funds for objectives	Committee Liaisons	2019	Ongoing	Quarterly updates released tracking grant awards to CJCC members/partners
	Consider funding opportunities from NNCJCC and NACo	C. Burns	2020	Ongoing	Included in financial sources spreadsheet/Newsletter subscriptions to be aware of funding announcements
	Develop proposal templates	CJCC Intern	2019	Completed Q1/Q2 2020	Templates for what information is needed to apply for various grants/funding opportunities
Research and Support Resources for Community CJ Projects	Develop a list of potential funders and grants that could benefit CJ projects in the region	Committee Effort	2019	Ongoing since Q1 2019	<a href="https://assets-communityservices.elpasoco.com/wp-content/uploads/Community-Outreach-Division/CJCC/Criminal-Justice-Funding-Sources-Updated-October-2020.pdf">https://assets-communityservices.elpasoco.com/wp-content/uploads/Community-Outreach-Division/CJCC/Criminal-Justice-Funding-Sources-Updated-October-2020.pdf</a>
	Create a distribution list of individuals interested in CJ grant opportunities	Committee Effort	2020	Completed	List of funders available on CJCC website for all interested parties - October 2020
	Pursue additional funding for residential community corrections and auxiliary services	C. Burns and S. Smith	2020	Completed	Increase in funds from FY '14-15 to FY '19-20 is 49% ; Supplemental funds received for vendors - Increased # of beds and administrative support for services
Integrated Data System	Work with the Strategic Planning Committee to seek funding for implementing an integrated data system	A. Harper	2021	Complete Q3 2021	Created list of funding ops for database dev./mgt.

Transition to Workforce Committee Actions	Tasks	Project Manager	Priority	Status	Notes
Build an Employer Association	Develop a network of employers willing to hire ex-offenders	C. Richard	2019	Completed Q4 2019	Google Docs Sheet created for Committee to access and update regularly
	Release regular news updates to Employer Association members	C. Bellerdine	2019	Ongoing since Q1 2019	LinkedIn to release newsletters/blogs; Set up meetings with local trade associations
Hold Regular Employer Association Events	Host various events to bring together employers willing to hire ex-offenders	C. Richard	2019	Completed Q4 2019	Organized meet-ups/conversations with EA and workforce associations; Employers/services joined committee membership beginning 2020
	Enlist guest speakers to provide knowledge and information to employers	C. Richard and K. Runge	2019	Completed Q4 2019	2019 Spring Breakfast speakers from SRM, PPWFC, and CCHA; 2020 Strategy shifted from Employer Association to working with service providers/trade associations
Reduce Employment Barriers for Individuals with a Criminal History	Explore the extension of office hours for PO meetings and UA testing	C. Richard	2020	Completed Q1 2020	Parole officers have begun site visits for their clients, reducing the need for them to report. Office hours are 7AM-6PM to accommodate check-ins.
Utilize Local Workforce Centers	Develop a tracking mechanism for citizens receiving services from the workforce centers for follow-up	Committee Effort	2021	Ongoing since Q1 2021	Tracking referrals through PPWFC Road to Work Grant, Probation, and Parole, CEO, SRC, and other partners
	Utilize job and resource fairs and on the job training events	PPWFC	2020	Ongoing since Q2 2020	Created a job seekers guide to services and workshops; includes virtual opportunities
	Identify and develop courses and curriculum for the workforce centers	PPWFC/ Community Works/Local Trade Associations	2020/2021	Ongoing since Q2 2020	Collaborating with local work readiness service providers and trade associations
Legislative Affairs Committee Actions	Tasks	Project Manager	Priority	Status	Notes
General Monitoring of Criminal Justice Legislation	Identify potential CJ issues that may generate proposed bills during the next legislative session	A. Harper & B. Wilson	2019	Ongoing	Survey partners about interests Aug 2020
	Track proposed legislation during the legislative session	A. Harper	2020	Ongoing since Q1 2020	Tracking spreadsheet within committee
	Provide the CJCC with info and updates regarding the status of bills	A. Harper	2020	Ongoing since Q1 2020	Tracked bills report sent out regularly (weekly) during session
	Build relationships with EPC legislators who focus on CJ related issues	Committee Effort	2021		Hold topic specific discussions during and after the legislative session to review impacts and gain different insight
Develop Annual CJCC Legislative Priorities	Highlight legislation which could impact CJCC Action Plan items	A. Harper	2020	Ongoing	Proposed legislation regularly reviewed against Action Plan
	Develop legislative priorities to enhance the PPR CJS	A. Harper	2020	Complete Q3 2020	Survey/Discussion among CJCC members
	Forecast potential impacts of priority bills	Committee Effort	2020	Ongoing	Legislative Update call held in final month of 2020 Legislative Session - Q2 2021
	Monitor adopted laws and impacts on CJCC interests	Committee Effort		Ongoing	Following adoption
Inform on Legislation and Decision-Making	Create a forum for communication between agencies regarding legislation and impacts	A. Harper & B. Wilson	2020-2021	Ongoing	Legislative Interests Survey Q3 2020; Legislative Update call Q2 2021
	Provide the CJCC with timely info on bills to help inform decision-making	A. Harper	2020-2021	Ongoing since Q1 2020	Info on tracked bills reported out regularly
	Encourage discussion on responses /approaches to legislation	A. Harper	2020	Survey Q3 2020	Survey of legislative interests and priorities among members

## **Criminal Justice Coordinating Council**

### **Agenda Item Summary**

**Agenda Item:** Criminal Justice Metrics Report

**Agenda Date:** August 24, 2021

**Agenda Item Number:** #4 – B

**Presenter:** Alexis Harper, Ph.D.,  
El Paso County Criminal Justice Planner

**Information:** X      **Approval:**

In the interest of providing CJCC members an overview of the status of the criminal justice system, regional criminal justice statistics and metrics are reported by quarter in the attached spreadsheet. These metrics include performance measures to gauge changes and progress in various areas of the CJCC and the committees' Action Plan items.

These metrics are updated quarterly to reflect the most current year of data available.

## Criminal Justice Metrics Report – August 24, 2021

CJCC Metrics	2020 Q3	2020 Q4	2021 Q1	2021 Q2
<b>Jail</b>				
<b>Total Population</b>	4906	4459	4771	5016
<b>Average Daily Population at the CJC / % Pretrial</b>	1171/79%	1289/82%	1325/79%	1281/78%
Felony Pretrial Detainees Released Average Length of Stay (Days)	31	29	45	47
Misdemeanor Pretrial Detainees Released Average Length of Stay (Days)	7	5	5	6
Felony Sentenced Inmates Released Average Length of Stay (Days)	73	83	104	83
Misdemeanor Sentenced Inmates Released Average Length of Stay (Days)	33	51	30	32
<b>EPSO BHCON Units*</b>				
911 Calls/Referrals	289/70	265/81	207/73	228/106
Follow-Up Attempts/Successful Follow-Up Rate	330/51%	308/57%	220/51%	255/71%
% Calls Related to Check The Welfare & Suicide	64%	66%	68%	60%
% Treat in Place/Arrest (includes 911 Calls & Referrals)	58%/1%	52%/ .002%	46%/2%	51%/1%
Average Time to Arrive on Scene	15 min	18 min	18 min	12 min
Patrol Cars Released Back to Service	198	125	174	176
<b>CSFD-CRT*</b>				
Total Incidents/Total Patients Treated	768/315	492/347	605/324	648/270
% Calls Related to Check The Welfare & Suicide	56%	66%	60%	74%
% Treat in Place	62%	66%	63%	58%
CSPD/CSFD Units Released Back to Service	489	364	349	290
<b>Pretrial Services</b>				
<b>PR Bonds Granted (at advisement and through other court action)</b>	1430	2038	2294	2631
Bonds Recommended (from advisement docket)	402	383	304	145
<b>Average Daily Supervised PR Bond Population</b>	1283	1320	1417	1281
<b>Non-Compliance Rate Public Safety/Appearance (Supervised)</b>	7%	6%	8%	7%
FTA Rate (Supervised)	6%	6%	7%	6%
New Charges Rate (Supervised)	1%	<1%	1%	1%
<b>Cases Interviewed Involving Domestic Violence</b>	44%	39%	40%	79%
<b>Community Corrections</b>				
<b>Successful Completions/Rate (Residential)</b>	109/45%	92/51%	76/38%	52/30%
<b>Board Screened Referrals/Acceptance Rate into Programs</b>	175/82%	263/86%	238/73%	252/56%
Average Length of Time Clients Serve in Residential Programs (Days)	150	164	149	127
<b>Full-Time Employment Rate upon Release</b>	59%	50%	49%	43%
Entered Community Corrections with Full-Time Employment	0.08%	0.11%	0.07%	0.08%
Increase in Full-Time Employment Since Intake	58.92%	49.98%	48.93%	42.92%

\*BHCON has added a third unit, which should be noted when reviewing 2021 Q2 data as many metrics have shifted due to increases in support. This unit primarily operates in Fountain, but is reported in overall regional BHCON unit metrics.

## Criminal Justice Coordinating Council

### Agenda Item Summary

<b>Agenda Item:</b>	CJCC 2022-2024 Action Plan Draft Review
<b>Agenda Date:</b>	August 24, 2021
<b>Agenda Item Number:</b>	#5 - A (20 minutes)
<b>Presenters:</b>	Dr. Alexis Harper, El Paso County Justice Services and CJCC Committee Chairpersons
<b>Information:</b> X	<b>Endorsement:</b>

The 2022-2024 Action Plan has been drafted throughout this year by CJCC committee members, to include a few new objectives and tasks, as well as extensions or continuations of current Action Plan items to build on existing efforts and successes. Members were asked to consider what goals exist within their own organizations and agencies that can be incorporated into the next CJCC Action Plan to help reduce duplication of efforts, breakdown silos, and promote collaboration. Around 100 people contributed to the development of the document, and these efforts are so very appreciated.

On July 22 and 28, feedback sessions were held to gather input from partners and stakeholders and make edits and adjustments to the new Action Plan's content. Around 50 people attended the sessions and provided extremely high levels of valuable feedback on nearly every drafted objective and task. Overall, general opinions of the drafted Action Plan are overwhelmingly positive, with confirmation that drafted items are on the right track for meeting the needs of partners and the community. Many of the comments contained suggestions for how to approach accomplishing drafted items, which is incredibly helpful for steering efforts in the right direction as the new Action Plan gets underway in 2022.

Next steps include drafting other Action Plan materials, such as an introduction letter from CJCC Chairpersons, collecting photos from partners to help illustrate our collaborations, and other formatting needs. Community and citizen input will be gathered through a feedback session similar to what was conducted with partners in July, which will be scheduled in September or October. A final draft will be prepared for CJCC members to vote to endorse at the Quarter 4 meeting on November 30.

The drafted 2022-2024 Action Plan is attached for review and an additional opportunity for CJCC members and partners to provide feedback. Committee Chairpersons will briefly discuss the objectives and tasks listed for their respective committee and can address any questions or concerns as we continue to move forward on the development of the CJCC Action Plan for the next three years.

## **Criminal Justice Coordinating Council of the Pikes Peak Region 2022-2024 Action Plan (DRAFT)**

### **Pretrial Services Community Advisory Board**

- a. Enhance Resources and Referrals for Defendants
  - i. Develop services and treatment options/referrals for defendants on sobriety monitoring
  - ii. Develop referral options for defendants with domestic violence charges
- b. Help Clarify the Pretrial Process
  - i. Establish a pretrial process guide for defendants; include information on the role of the different agencies involved in the process
  - ii. Create a Pretrial Personal Responsibility Checklist that is behavior-oriented/defendant-centered
- c. Highlight Pretrial Research
  - i. Hold research discussions to review data and evidence-based practices with stakeholders to improve decision-making
  - ii. Utilize Judicial data to review Pretrial impacts on later criminal justice system outcomes

### **Strategic Planning Committee**

- a. CJCC Materials Updates
  - i. Update bylaws to include information on processes regarding membership and chairpersons for committees
  - ii. Redesign CJCC meeting agendas and CJCC webpage to improve organization of reports and show Action Plan progress
- b. Inform and Train Partners
  - i. Host a “State of the CJCC” event
  - ii. Have CJCC members, as experts and panelists, provide training opportunities during at least two quarterly meetings to inform partners and the public of general operations, protocols, and progress
- c. New Data Initiatives
  - i. Develop a criminal justice metrics data dashboard
  - ii. Create a data dictionary and provide management assistance/training for partners to help maintain standardized definitions across sources

### **Behavioral Health Steering Committee**

- a. Expand and Enhance Diversion Resources and Programs
  - i. Collaborate with the court, the jail, and community stakeholders to expand and enhance crisis response resources, training, and programs for targeted criminal justice populations with mental health, substance abuse, and co-occurring disorders
  - ii. Identify opportunities to address the current gap in community resources for crisis stabilization (mental health and substance use disorder (SUD)/detox) and linkages to appropriate levels of community-based treatment
- b. Improve Treatment Resources and Access to Care
  - i. Support behavioral health (BH) and SUD treatment and access to services for incarcerated populations
  - ii. Encourage implementation of opportunities that provide comprehensive, community-oriented medical and behavioral health services for incarcerated and other justice involved populations with mental health, SUD, and co-occurring conditions

- c. Formalize Reentry Supports
  - i. Work with stakeholders to develop innovative re-entry planning and release processes and resources to help ensure continuity of care and harm reduction among populations leaving the jail
- d. Promote Community Navigation System
  - i. Foster the development of partnerships and information sharing agreements to connect incarcerated populations to local services upon discharge from the jail
  - ii. Help facilitate the development and implementation of an enhanced services navigation program for justice involved and at-risk populations
- e. Target Prevention Efforts
  - i. Support efforts led by El Paso County Public Health and Healthy Communities Collaborative partners to identify and address suicide, addiction, and other trauma-related behavioral health prevention priorities among at-risk populations, particularly youth
  - ii. Work in partnership with community organizations to strengthen use of screening and assessment tools and processes that expedite early intervention to prevent justice involvement
- f. Mobilize Data and Strengthen Data Analytics
  - i. Identify common data sets required to support population health management and monitor behavioral health outcomes locally
  - ii. Support negotiation of beneficial data sharing agreements and information technology connections across partners

### **Financial Resources Committee**

- a. Partner Funding Assistance
  - i. Help partners and stakeholders find options for expanding their services as requested (might include location placement, consultant or research review, data management support, collaboration connections)
  - ii. Outreach to partners for program/project goals to determine if funding assistance is desired and suggest potential funding opportunities/review applications if needed
  - iii. Maintain a grant tracking spreadsheet for applications among partners and a grant calendar with open/due dates
- b. Grant Writing Training
  - i. Generate opportunities for students/interns to help support the grant writing process
  - ii. Identify and promote access to training opportunities in proposal writing, to include collaborative proposal writing
  - iii. Expand committee membership to support increased assistance to partners

### **Transition to Workforce Committee**

- a. Technology Skills Development and Access
  - i. Provide web-based job availability/openings for justice involved individuals
  - ii. Explore new ways for making employment referrals and tracking outcomes that improves the process of matching qualified applicants and employers
  - iii. Promote access to technology post-incarceration to assist in development of a basic skill set for using a computer/smartphone/internet, accessing services online, creating a resume, and making online profiles and email accounts, etc.

- b. Develop and grow partnerships with second chance agencies
  - i. Prioritize opportunities around employment in living-wage jobs by promoting skills development, training, certifications, partnerships with local employment-related service providers, and improving employability
  - ii. Raise awareness around employing people with behavioral health concerns
- c. Promote At-Risk Youth Services
  - i. Increase committee membership to include partners who work with, educate, train, and employ at-risk youth, including juvenile justice involved, those with parents who are justice involved, and those aging out of foster care
  - ii. Explore employment readiness opportunities that assist at-risk/justice involved youth

### **Legislative Affairs Committee**

- a. Organize Legislative Session Activities
  - i. Work with local legislative policy advisors to provide bill reports and regularly updated information on legislation and potential impacts to the Pikes Peak Region
  - ii. Host meetings/update calls during the legislative session to provide partners with a forum for discussion on active bills
- b. Provide Legislative Session Preparation and Review
  - i. Explore new opportunities for engagement with local legislators and stakeholders on proposed legislative changes
  - ii. Host events twice a year to provide information on legislative session outcomes and to prepare for future legislative sessions

## **Criminal Justice Coordinating Council**

### **Agenda Item Summary**

**Agenda Item:** Springs Recovery Connection;  
Addiction Recovery Solutions Presentation

**Agenda Date:** August 24, 2021

**Agenda Item Number:** #5 - B (15 minutes)

**Presenters:** Trudy Strewler-Hodges, Springs Recovery Connection CEO

**Information:** X      **Endorsement:**

Springs Recovery Connection is a nonprofit recovery community organization of community based citizens, in long term recovery, who want to educate, mentor, and advocate for recovery and long term recovery solutions.

Attached is a presentation on SRC's services, programs, and goal to develop a local Recovery Community Center. The Recovery Community Center (RCC) will operate through collaboration with other community service providers in the collective impact model, creating a seamless referral and case management flow. This model builds community capacity, collectively addresses "social determinants of health," and improves health outcomes for individuals. Further, this is a "person-centered" model, where the individual designs their own personalized wellness plan with the support of a peer. The RCC will provide equitable access to a continuum of services, especially for underserved populations, and a gathering space for sober social and physical activities, streamlining a recovery-oriented care system.



SPRINGS  
RECOVERY  
CONNECTION  
Addiction Recovery Solutions

A Transformative Coaching Experience for Addiction

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## Our Mission

To Strengthen the Recovery Community  
through Peer-to-Peer and Family Support,  
Public Education and Advocacy.

## Our Vision

Springs Recovery Connection Envisions a  
Community That Understands, Supports, and  
Embraces Recovery from Addiction.

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# WE ARE Peer Recovery Coaches



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## Springs Recovery Connection Offers

- Telephone Recovery Support (TRS)
- Peer Recovery Coaching
- Peer Led Mutual Aid Groups
- Peer Navigation of Community Resources
- Pro-Social Activities for those seeking a sober tribe
- As the Recoveree transitions into their own Recovery Community, they have the opportunity to give back and become a Peer Coach themselves
- Family Program (Family members can participate in a weekly C.R.A.F.T. group or receive one-on-one coaching)

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## Additional Services Provided to Participants

- Assistance with Sober Living Home placement
- Life skills and Workforce Development
- Felon-Friendly Job Referrals
- Treatment referrals
- Resources to obtain essential documents such as ID or Birth Certificate
- Community Connectivity

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## PROGRAMS - Initiatives

- UC Health- Memorial Central
  - Family Program
  - Specialty Courts
  - Jail and Incarceration Program
  - In-Home Services and Treatment Centers
  - Support Groups
  - Training Academy
  - Marketing and Social Media
  - Resource Development
- 

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## Justice Program



Alumni Group: **88**

- Number of Re-offenses: **1.1% (1 person has returned to custody with new charges)**
- Number of Relapses: **75% Have Not had a Re-Occurrence**

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August 2020-Present Number served through the  
Specialty Courts

- **Coached 76 persons**
- 

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## Justice Program



**Since the Inception of the Jail Program in October 2020:**

SRC has served **67** persons in CJC

**23** CJC Peers Behind the Walls are currently receiving coaching,

**Since January 62** peers have been served in the Fresh Out the Gates Group (FOG).

**3.3% Recidivism rate**



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## ED Program



### June 2019 to Present

- Total Number Served at the Hospital: **1192**
- Scheduled a follow-up appointment with a SRC while in the Hospital: **549**
- After Brief Intervention **74%** of clients entered into treatment based on recommendation/support from SRC.
- **12%** receiving services in the Emergency Department self reported having met with a Recovery Coach previously in the Ed in the last 12 months.

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## Recovery Journey

- Substance Use Disorder- A Disease
- Cancer and Diabetes- Examples of ongoing treatment
- Two in 3 households are affected by SUD- approximately 490,000 county residents
- SUD Treatment is **not** a one-time occurrence
- A Necessity to Our Community is a safe sanctuary with ongoing activities, supports and services
- Recovery Community Center Conceptual Framework
- Request for County Engagement

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## The Serenity Center

A place of refuge which supports "recovery" of mind, body and spirit. Free from alcohol or drugs.

A place where all people can be embraced with love, grace, hope and gratitude.



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## Collective Impact

### **A Recovery Community Center would allow Colorado Springs:**

- To achieve social change for individuals and families affected by substance use disorder,
- Positively influence those justice involved or homeless,
- Provide an all-inclusive hub for community organizations to work together,
- Allow for data sharing for better outcomes,
- Deliver a safe-sober sanctuary offering "community" for those seeking to change their lives.

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# 4 Pillars of Recovery

The Recovery Community Center is founded on the 4 Pillars of Recovery:

- Home
- Health
- Community
- Purpose

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## HOME

- Sober Living – Oxford House Inc. Committed- Expand existing MOU
- Partners in Housing- Committed
- Greccio Housing- In Progress
- Family Programs- Committed: CRAFT, GRASP, Family Advocate-
- ACA, Al-Anon, NAMI, Betty Ford Children’s Program, Potential for Other Supports/Support Groups

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## HEALTH

- Peak Vista- **Committed:** Referrals
- CCHA (Colorado Community Health Alliance)- **Committed: Working on MOU.** Will Provide onsite Medicaid Navigation.
- DHS (Department of Human Services)- **Committed:** Will provide a kiosk onsite for Medicaid/Food Stamps/WIC Applications. Will also provide Staff Training. Access to helpline
- Diversus (Formerly AspenPointe)- **Committed: Working on MOU** Will possibly provide onsite clinical addiction and trauma therapy and assessments.
- The Sanctuary Church- **Committed:** Will provide non-denominational spiritual supports.
- Wellbriety- **Committed: Contract Exists** Native American Support Group
- Most Excellent Way- **Committed:** Faith-Based 12-Step
- Crossroads- **Committed: Working on MOU** Will provide a Drug and Alcohol Assessment
- Mindfulness- **In Progress:**
- Exercise and Nutrition- **Committed: Expand existing MOU** (Phoenix Multisport)
- Massage Therapy/Yoga- **Committed:**

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## COMMUNITY

- Sober Social Activities (Theater, Events, Alcahthon, Dances...etc) **Committed:** ISR (International Serenity Riders)
- Support Groups- **Committed:** All Recovery- **In Progress:** AA, NA, CMA, CA, HA, OA ...etc,
- Childcare-Colorado Springs Day Nursery- **In Progress**
- **Collaborative Agencies – Collective Impact Partners**
- CHP (Colorado Health Partners) **Committed:**
- CJCC (Criminal Justice Coordinating Council) **Committed:**
- CARES/CRT (Crisis Response Team) Units – **Committed & Working on MOU**
- El Paso County Jail – **Committed: MOU Exists**
- 4<sup>th</sup> Judicial District Courts – **Committed: MOU Exists**
- El Paso County Health Department **Committed:**
- UC Health- Memorial Hospital- **Committed: MOU Exists**

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## PURPOSE

- Volunteerism- **Committed**
- Workforce and Virtual Trainings (Pikes Peak Workforce Center) **Committed: MOU Exists**
- Provides paid internships for 350 to 500 hours, if approved, and funds CPFS State Certification, if approved
- Peer Coaching & Professional/Leadership Development Training - **Committed: MOU Exists**
- Telephone Recovery Support- **Committed**
- Building and Grounds Maintenance- **Committed**
- Events Coordination- **Committed**
- Memorial Garden- **In Progress**

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“There is no power for change greater than a community discovering what it cares about.”

~Margaret J Wheatley, an American writer, teacher, and speaker

Margaret Wheatley proposes that people band together with their colleagues and friends to create the solutions for real social change, both locally and globally, that are so badly needed.

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